AN APPRAISAL OF RURAL INFRASTRUCTURAL RESOURCES AND THEIR NEED FOR MODERNIZATION FOR SUSTAINABLE RURAL DEVELOPMENT: A STATUS ANALYSIS IN INDIA

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Abstract: Rural infrastructural resources are crucial for agriculture, agro-industries and overall economic development of rural areas. They also incidentally provide basic amenities that improve the quality of life of rural poor. Provision of adequate and quality infrastructure in rural areas is necessary for increasing the productivity and efficiency of agriculture in the form of improving the credit absorbing capacity, enhancing the productivity of crops and livestock, generating employment, increasing farmers' income, etc. and it makes a direct attack on minimizing the incidence of rural poverty. Rural development mainly depends on the existing infrastructural resources for all existing sectors for social, economic and cultural development of rural masses. In this context, the present paper is intended to conduct status analysis on the rural infrastructural resources in India and the need for their modernization for sustainable rural development. It also highlights the recent scenario on the rural infrastructural resources and their potentialities to the development of various rural sectors in India, which include agriculture, rural industries, banking and all other essential sectors of social and economic development of India. It is therefore concluded that the rural infrastructural resources are the backbone of the sustainable development of various rural sectors of our country.

1. INTRODUCTION

Rural infrastructural resources are crucial for agriculture, agro-industries and overall economic development of rural areas. They also incidentally provide basic amenities that improve the quality of life. They are the complex phenomena, due to the many attributes of infrastructure that make it difficult for individuals to design, construct, operate and maintain these services effectively and efficiently. Some problems stem simply from the fact that infrastructure facilities by nature have potentially long, useful lives during which the circumstances of users may change. Thus, decisions concerning their initial design and subsequent maintenance are extremely difficult to perfect. Even greater problems arise as sustainability of the bulk of the rural infrastructure in the developing world is influenced greatly by public sector decision-making. There are often good reasons for public sector involvement in the provision of rural infrastructure resources. However, in the production of such services there exists a role of people's participation. Provision of adequate and

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quality infrastructure in rural areas is necessary for increasing productivity and efficiency of agriculture in the form of enhancing the productivity of crops and livestock, improving the credit absorbing capacity, generating employment and increasing farmers' income, etc. and in the process, it makes a direct attack on minimizing the incidence of rural poverty. This challenge can be only with a well conceived perspective plan on rural infrastructure development towards betterment in rural area.

2. OBJECTIVES

Based on the background, the present study intended to conduct a status analysis on the rural infrastructural resources in India and the need for their modernization for sustainable rural development. The objectives are

- 2.1. To trace out the current status of rural infrastructural resources in India
- 2.2. To accentuate various issues on rural infrastructural resources
- 2.3. To develop a model for the promotion and development of rural infrastructural resources towards sustainable rural development

3. METHODOLOGY AND REVIEW OF LITERATURE

The present research work is purely based on the secondary sources of data collected at National level through consulting various institutions and libraries, particularly, National Institute of Rural Development (NIRD), Hyderabad, Ministry of Rural Development (GOI) and so on. The data have been collected to fulfill the requirements of the present research work. The collected literature has been scrutinized and reviewed carefully. It is important to record select reviews which provide a comprehensive support to the present work. Elmondorf and Merrill (2007) found that there has been evidence on the link between poverty alleviation through infrastructural resources. Especially, rural infrastructural resources lead to an increase crop income among small farmers. It has been observed that there is relationship between increase in acreage of crop cultivation and the standard of rural roads, transport and distance from commercial crops. Binswanger and Feder (2003) argued that investments in rural infrastructural resources make lowered transportation cost, increased farmers' access to markets and lead to substantial agricultural expansion which leads to sustainable crop production. Verma (2009) extends their results that rural infrastructural resources contribute directly and chiefly to a substantial reduction in rural poverty through the generation of employment opportunities in agricultural and allied activities, higher wages and increases in the production of various rural sectors. Arvind and Rakesh (2006) concluded that spatial data infrastructure envisioned National information infrastructure which provides the means to get current and accurate geospatial data contributing locally, nationally and globally leading to better economic growth, environmental quality and stability. Saikia and Adhyapok (2011) found that the availability of irrigation facility is undoubtedly the most important prerequisite in the development in rural economy of India. Mukherjee (2012) states that rural tourism in India is an alternate source of livelihood and employment for rural masses which is a showcase

of rural life, art, culture and heritage at rural locations, thereby benefiting the rural community economically and socially. The majority studies provide that rural infrastructural resources are the essential ingredients to national development but there is an urgent need to upgrade and modernize them which will provide fruitful benefits to the livelihoods of rural people.

4. RURAL INFRASTRUCTURAL RESOURCES AND SUSTAINABLE RURAL DEVELOPMENT

Adequate infrastructural resources raise productivity and lower production costs, but they have to expand fast enough to accommodate growth. While the precise linkages between infrastructure and development are yet to be firmly established, it is estimated that infrastructure capacity grows step for step with economic output - a one per cent increase in the stock of infrastructure is associated with a one per cent increase in GDP across all countries. As a country to develop, infrastructure must adapt to support changing patterns of demand, as the shares of power, roads, and telecommunications in the total stock of infrastructure increase relative to those of such basic services as water and irrigation. The role of infrastructure factors in economic development is complex and indirect. The theories of economic development focus sufficient attention on this discussion. Hirschman's point of view was that enlarged availability of electric power and transportation facilities are essential preconditions for economic development practically everywhere and investments in essential Overhead capital is advocated not because of its direct effect on final output, but it permits and invites the direct productive activities to come in. In his theory of 'Stages of Growth, Rostow held similar views and considered social overhead capital especially in transport and communication as one of the main pre-conditions for take off. The role of social overhead capital in accelerating economic growth and in enhancing public welfare is more pronounced in developing economies as the invisibility in the social overhead capital has been identified as one of the main obstacles of the development of underdeveloped countries. The investment pressure from infrastructure being the major source of investment demand in the Indian context, at the stage of development of the country is in, a productive or input type infrastructure, i.e. power, irrigation, transport, telecommunication, banking, etc will have to expand at the rate of at least corresponding growth rate of the economy. Government has traditionally been well aware of the fact that the availability of adequate infrastructure facilities is vital for the acceleration of economic development of a country. At the time of independence, the government has accepted the crucial role played by infrastructure in the development process of the country and also realized that given the long gestation of infrastructure projects and their generally low profitability, private capital is unlikely to flow into the infrastructure sectors and hence the responsibility was shouldered by the public sector and infrastructure development became the domain of the state. Consequently, in the Five Year Plans, priority was accorded to investments in sectors of power, transport, communication etc. The First Five Year Plan recognized that large areas of the country have remained underdeveloped due to lack of basic services like transport, communication, irrigation and power and this plan attached priority to agriculture including

irrigation and power. The plan sought that agricultural development receives the highest precedence that necessitates an extensive programme of investment covering minor as well as major irrigation projects. Generation of electricity and power that is linked in most places to the major investment projects was also a high priority in its own right. In regard to transport also, public authority has a special responsibility. The State has to take further initiative in linking up the whole country through the system of roads reaching down to the village and in promoting the development of modern means of transport like shipping and aviation. But in the sixties, India entered into deep structural retrogression and some of the major sectors of infrastructure, like railways and irrigation were among the worst hit. While the plans continued to emphasise the infrastructure development, there were no matching financial outlays for these sectors. The long period of stagnation in the Indian economy and the worldwide disenchantment with the trickle-down strategy essentially changed the focus of the policy of the State from growth to re-distribution. However, infrastructure development continued to be an important element from the Indian policy perspective and the Sixth Five Year Plan reiterated the need for massive public investment in rural infrastructure and ensuring that the fruits of economic progress are more equitably distributed in rural areas. The Eighth Five Year Plan re-emphasised rural infrastructure development and considered it to be one of the basic elements of an employment-oriented growth strategy. Also, the creation of communication, transport, health and educational infrastructure in large numbers of small towns and in rural areas were considered to make the process of urbanization more compatible with the overall economic development pattern and environmentally less damaging. Thus, strengthening the infrastructure (energy, transport, communication, irrigation) in order to support the growth process on a sustainable basis was one of the explicit objectives that was to be accorded priority in the plan. Besides the development of physical infrastructure, the plan also recognized that social infrastructure is to be attended to with a degree of urgency in the next phase of development. With the large-scale plan expenditure of the government, the availability of infrastructure has significantly expanded in the country over the years. The growth in the stock of major infrastructure items in India has been shown in Table 1 and highlights that the stock of infrastructure has expanded manifold in the country in the 46 years of planned development. The electric power generation increased almost 75 times from 5.1 billion kWh in 1950 - 51 to about 380 million kWh in 1995 - 96. Fertiliser production in the country has increased from 0.50 lakh tones to over 117 lakh tones, whereas irrigational facilities increased from 22.50 million hectare to 70.25 million hectare during the same period of 1950-51 to 1995-96. These are three important physical infrastructural resources significantly influencing production and growth in agriculture. Equally important is the marketing infrastructure including roads and transport, storage and market facilities which provide impetus to agricultural production growth through orderly disposal. While road lengths increased to seven times, the commercial vehicles in the country increased to over 19 times from 1.16 lakhs to 22.21 lakhs during 1950-51 to 1995- 96. Similarly the number of regulated markets in the country increased from 206 to 6,836 during the same period.

Table 1
Expanded Stock of Infrastructural at All India Level

Year	Power	Irrigated	Fertilizer	Road	No of	No of	No of
	Generation	Area	Production	Length	Commercial	Regulated	Registered
	(bin kwh)	(mln ha)	(lakh tones)	(000 kms)	Vehicles	Wholesale	Medical
					(lakh)	Markets	Practitioners
							('000')
1950-51	5.1	22.56	0.5	400	1.16	206	61.39
1960-61	16.9	27.98	1.5	524	2.25	715	83.46
1970-71	55.8	38.19	10.50	918	4.37	1777	153.5
1980-81	110.8	49.73	30.08	1491	7.01	4158	266.49
1990-91	264.3	62.47	90.45	20.37	17.44	6250	397.76
1995-96	380	70.25	117.03	2884	22.21	6836	491.4
2001-02	420	76.38	123.03	3024	33.41	7348	8924

Source: National Institute of Rural Development, Rural Development Statistics -2010, Hyderabad.

The development of infrastructure state-wise can be gauged from the Composite Rural Infrastructure Development Index presented in Table 2 that has been worked out by the Centre for Monitoring Indian Economy (CMIE), government of India.

Table 2
State Wise Infrastructural Development Index

SI. No	State	CDI value	Rank	
1	Andhra Pradesh	104.01	12	
2	Arunachal Pradesh	71.89	25	
3	Assam	104.39	11	
4	Bihar	91.31	17	
5	Goa	171.57	2	
6	Gujarat	105.33	10	
7	Haryana	133.12	5	
8	Himachal Pradesh	113.12	6	
9	Jammu and Kashmir	92.03	16	
10	Karnataka	106.12	9	
11	Kerala	162.42	4	
12	Madhya Pradesh	86.66	20	
13	Maharashtra	106.77	8	
14	Manipur	83.50	22	
15	Meghalaya	77.60	24	
16	Mizoram	84.49	21	
17	Nagaland	89.89	18	
18	Orissa	101.45	14	
19	Punjab	171.92	1	
20	Rajasthan	87.27	19	
21	Sikkim	83.01	23	
22	Tamil Nadu	165.62	3	
23	Tripura	92.85	15	
24	Uttar Pradesh	112.04	7	
25	West Bengal	102.09	13	
	All India	100		

Source: Centre for Monitoring Indian Economy (CMIE), A Report on Rural Infrastructural Resources, New Delhi, 2009.

Table 2 shows that nine states have index that is less than the national average while index value was higher for Punjab, followed by Goa, Tamil Nadu and Kerala. It was lowest for Arunachal Pradesh followed by Meghalaya and Sikkim. Although the status of infrastructure development in certain states was on par with the national average, economic backwardness is considerably more than that of most of the states. It is also pertinent to mention here that the composite Index based on quantitative information does not reflect the qualitative aspects of social and economic infrastructure. The status of IDI varies within the states between various regions. States with predominant deficiency in infrastructure in four prominent sectors are indicated in Table 3.

Table 3
State wise Index of Rural Infrastructural Resources, Yield of Foodgrains and Value of Production per Hectare

Sl. No.	State	Index of Infrastructure	Yield of Foodgrains per Hectare (Kg)	Value of Output per Hectare (Rs.)
1.	Andhra Pradesh	53.6 (X)	1713 (VII)	4089 (XII)
2.	Assam	50.8(XI)	1308 (XI)	5402 (VIII)
3.	Bihar	42.0(XV)	1446 (X)	4091 (X)
4.	Gujarat	55.6 (VII)	1249 (XII)	2062 (XVII)
5.	Haryana	65.9(IV)	2730 (II)	7288 (IV)
6.	Himachal Pradesh	56.6(VI)	1643(VIII)	6797(V)
7.	Jammu &Kashmir	53.9(IX)	1632(IX)	6696(VI)

Source: Verma, et al. (2009) Rural Infrastructure, Sarap and Sons, New Delhi.

Despite the creeping commercialization of infrastructural provision services, there has been a realization that the state has to continue playing a major role in strengthening the physical infrastructure. There is also an increasing understanding on the part of the state about the social dimension of infrastructure and the state continues to bear the responsibility of providing the poor with adequate access to basic services such as health, education, water supply, sanitation and sewage. With these objectives in view the Government of India continued to implement specific infrastructure strengthening programmes in sectors like irrigation, rural electrification, rural connectivity and rural drinking water supply.

The Accelerated Irrigation Benefit Programme (AIBP) was launched by the Central Government in 1996 - 97 for accelerating implementation of ongoing irrigation/multi-purpose projects on which substantial progress has been made and which are beyond the resource capability of the state governments or at advanced stages of construction and could yield irrigation benefits in the next four agricultural seasons. The 'reforming states', characterized as the ones, which agree to revise their water rates to cover operation and maintenance costs get a higher proportion of central loan assistance (CLA). So far Rs. 18,103 crores has been released under this programme for 189 major/medium irrigation projects and 4,472 minor irrigation schemes. Of these, 45 major/medium irrigation projects have been completed creating an additional irrigation potential of 3.25 million hectares. 3,179 minor irrigation schemes have been completed creating an irrigation potential of 1.21 lakh hectares. Under

the scheme for repair, renovation and restoration of water bodies directly linked to agriculture pilot projects have been launched in 23 districts of 13 States with an estimated cost of Rs.262.91 crores. Irrigation is one of the six components for development of rural infrastructure under 'Bharat Nirman'. The irrigation component of Bharat Nirman aims at creation of irrigation potential of 10 million hectares in the period of 2005 - 06 to 2008 - 09.

The Rajiv Gandhi Grameen Vidyutikaran Yojna (RGGVY), a scheme for rural electricity infrastructure and household electrification was launched in 2005-06 to achieve the objective of providing access to electricity to all rural households over a period of four years. At present only 44 per cent of rural households have access to electricity. Rural Electrification Corporation (REC) is the nodal agency for the programme. The scheme envisages 90 per cent capital subsidy for setting up of rural electrification infrastructure which will cater to the requirements of agriculture and other activities, including irrigation pumpsets, small and medium industries, khadi and village industries, cold storage chains, healthcare, education and rural IT sector. Unelectrified BPL households will get electricity connection free of charge in all rural habitations. So far 187 projects for 191 districts have been sanctioned covering 22 states at the cost of Rs.6,241.86 crore covering 51,284 unelectrified villages and 69.29 lakh rural households, of which 45.15 lakh are BPL households. Till December 2005, 1,941 villages have been electrified. As far as rural telephony is concerned, by December 2005, 5,39,572 villages were connected lining a Village Public Telephone (VPT). Under Bharat Nirman a total of 66,882 villages are to be provided by VPTs by the end of 2007. In rural areas more than 2 lakh public call offices (PCOs) and 14.18 million phones have been provided.

The Pradhan Mantri Gram Sadak Yojana (PMGSY) was launched in 2000 as a 100 per cent central subsidy scheme to provide all-weather connectivity to all eligible unconnected in rural habitations. Bharat Nirman envisages connectivity by 2009 in all habitations with a population of 1000 or more in the plains and of 500 or more in the hilly, desert and tribal areas. The systematic upgradation of the existing rural road network is also an integral part component of the scheme, funded mainly from the accruals of diesel cess in the Central Road Fund, with the support of multilateral funding agencies and the domestic financial institutions. Up to December 2005, with an expenditure of Rs.12,049 crore a total road length of 82,718 km of road works was completed. The Accelerated Rural Water Supply programme (ARWSP), in operation since 1972 - 73, is now being implemented as a part of Rajiv Gandhi National Drinking Water Mission. It aims at coverage of all rural habitations with a population of 100 and above, specially the unreached areas, ensure sustainability of systems and sources and tackle the problem of water quality. At the end of 2004 - 05, 96.1 per cent of rural habitations were fully covered and 3.6 per cent were partially covered, leaving 03 per cent not covered with drinking water facilities. More than 3.7 million hand pumps and 1.73 lakh piped water schemes were installed under this programme. Drinking Water Supply is one of the six components of Bharat Nirman under which it has been envisaged to cover 55,067 uncovered habitations and also to address the problems of slippages and water quality.

5. DISTRIBUTION OF RURAL INFRASTRUCTURE RESOURCES TO THE DEVELOPMENT OF VARIOUS RURAL SECTORS

This provides the detailed analysis of the role of rural infrastructural resources in sustainable rural development, in terms of agriculture development, animal husbandry, rural industries, rural tourism, banking and financial institution rural roads and transport, rural electrification, rural telecommunication and so on.

5.1. Agriculture Development

Agriculture contributes a share of about 14 per cent to the State Income accommodating about 60 per cent of the work force. Salient features of agriculture are characterized by production by the masses, in contrast to mass production by the industrial sector and seasonal variability. Agriculture sector has witnessed remarkable improvements over the last 50year period. Green revolution in paddy, yellow revolution in oilseeds, white revolution in milk production, blue revolution in fish production and golden revolution in horticulture attest to the point that these are really land marks in the growth of agriculture and allied activities. The Green Revolution (1964-65), the Intensive Agricultural District Programme (1960-61), Intensive Agricultural Area Programme (1964-65), Small Farmers' Development Agency (1971), Food Corporation of India (1965), Commission for Agriculture and Prices (1965), Training and Visit Programme (1980-81), Tamil Nadu Agriculture Development Programme 1990-91, etc. are milestones in the history of agriculture. Extension services were helpful in sensitizing the farming community to the latest breakthrough in technological improvements. Packages of inputs such as seeds (High Yielding Varieties), fertilizer and pesticides were routed to the farmers at subsidized rate. These promotional measures made a tangible impact on the agriculture production and yield rates through time. Because of these achievements gained by the government, Tamil Nadu is at the top in food production.

5.2. Promotion of Activities of Animal Husbandry and Fisheries

During the last 50-year period 11 Quinquennial Censuses had been conducted in the State. A sinuous trend is being noticed in the growth of livestock population. As per the results of the Livestock Census, the livestock population was at 249 lakh in 1951. In 1956 it declined to 232 lakhs. In 1966 it was around 246 lakh in the State. It peaked at 264 lakhs in 1989. It declined to 249 lakhs in 2004. Thus, livestock population shows a fluctuating trend over the last 11 Quinquennial Livestock periods. With respect to cattle it showed fluctuating trend up to 1982. Thereafter, it was on the decline. In 1951 cattle population stood at 102 lakhs. It declined to 91 lakhs in 2004. With respect to buffalo, it also witnessed an oscillating trend over 11 Livestock Censuses. Buffalo population was at 23 lakhs in 1951. It peaked up at 32 lakhs in 1982, but declined to 17 lakhs in 2004. Similar to cattle and buffalo, sheep and goat population also showed variability in growth. Sheep population declined from 79 lakhs in 1951 to 56 lakhs in 2004. However, the goat population/showed improvement over the years despite variations found in their numbers in between. The goat population which stood at 40 lakhs in 1951 rose to 82 lakhs in 2004. The goats and sheep are bred for their

wool as well as table purposes. The poultry population has been steadily increasing over the years. The poultry population which was 83 lakhs in 1951 increased to 866 lakhs in 2004.

Table 4
District wise Distribution of Livestock Resources in Tamilnadu during 2007-08 (In '000s)

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Sl. No.	District	Cattle	Buffalo	Sheep	Goats	Pigs	Total
1.	Chennai	25.0	18.7	4.3	12.8	1.1	61.9
2.	Kancheepuram*	422.3	158.4	224.9	219.4	9.8	1034.7
3.	Thiruvallur*	256.0	143.2	155.0	134.9	9.2	698.3
4.	Cuddalore	340.1	722	51.0	311.3	18.9	793.3
5.	Villupuram*	947.5	158.0	332.4	496.6	33.8	1968.3
6.	Vadalore*	573.3	109.5	366.1	219.4	172	1285.4
7.	Thiruvannamalai*	824.6	64.1	394.6	286.8	31.1	1601.1
8.	Salem*	352.5	149.0	219.4	348.7	492	1118.8
9.	Namakkal*	216.5	315.0	149.3	374.1	54.8	1109.6
10.	Dharmapuri*	526.2	126.6	569.0	387.8	22.8	1632.4
11.	Coimbatore	396.1	124.2	108.1	227.3	192	874.9
12.	Erode	398.1	275.0	408.2	333.0	15.8	1430.1
13.	Tiruchirappalli	305.4	803	162.9	389.1	38.1	975.8
14.	Karur	170.9	89.6	268.0	169.6	32.9	731.0
15.	Perambalur	294.6	75.1	92.3	293.6	342	789.8
16.	Pudukkotai	426.1	116.8	248.6	185.0	3.6	980.1
17.	Thanjavur*	442.0	59.3	23.3	273.5	1.8	800.0
18.	Thiruvarur	235.9	60.1	13.7	282.4	3.4	595.4
19.	Nagapattinam	260.4	89.6	19.0	303.9	2.9	675.8
20.	Madurai	250.3	41.5	152.1	193.6	6.3	643.8
21.	Theni	151.1	35.6	95.8	89.1	5.1	376.8
22.	Dindigul	299.5	94.1	254.0	227.1	8.2	882.9
23.	Ramanathapuram	121.1	25.3	180.8	145.4	72	479.8
24.	Virudhunagar	117.8	38.4	184.5	190.1	11.4	542.1
25.	Sivagangai	222.5	26.9	196.6	162.2	42	612.3
26.	Tirunelveli	311.9	96.9	290.3	205.6	15.0	919.6
27.	Thoothukudi	143.4	49.3	172.7	265.8	17.6	648.8
28.	Nilgiris*	49.9	3.0	8.7	21.6	0.5	83.7
29.	Kanniyakumari	101.3	11.9	1.4	582	3.0	175.9
	State	9182.3	2707.8	5346.8	6807.7	478.0	24522.5

Source: Directorate of Veterinary Services, 2008, State Livestock Policy, Chennai *Milk belts of the State

5.3. Development of Rural Industries Through Rural Infrastructure Resources

The overall RIIP increased from 114.5 in 1982 - 83 to 182.6 in 1992 - 93 with declaration noticed only in 1982 -83 and 1992 - 93. Group-wise, the Index of manufacturing went up from 123.8 in 1982 - 83 to 182.9 in 1992 - 93. In so far as the Manufacturing groups with larger weight experienced decline in 1983 -84 and 1992 - 93, the overall Index came down in sympathy with this. It shows that the manufacturing group yielded power to pull down the overall Index by virtue of having a relatively larger weight. The Index for electricity and mining rose from 73.5 to 177.4 and 103.7 to 193.4 respectively. The Index for electricity and mining fell once - 1983 - 84 for the former and 1986 - 87 for the latter. Growth rate of

the industrial sector failed to achieve the plan target of 8 per cent. It needs to be accelerated at a faster rate. In the 1990s the overall Index soared from 107.3 in 1994-95 to 125.5 in 2000 -2001. During this 8-year period the index plummeted in 1997-98 and 1998-99 in correspondence with the decline in the manufacturing group whose index came down in 1997-98 and 1998-99. With respect to electricity group dips in its index was noticed in 1999 -2000 and the mining group in 2000 -01 witnessed a steep fall of 20 per cent.

Table 6
Index of Rural Industrial Production (RIIP)in Tamilnadu and India - Growth Rate

Period	Mining	Manufacturing	Electricity	General
Tamil Nadu				
1982-83 to 1992-93	6.4	5.9	6.3	5.8
1994-95 to 2000-01	5.1	3.2	6.0	3.4
The Noughties	0.8	2.9	4.1	3.0
All - India				
1982-83 to 1992-93	7.1	6.5	8.6	6.8
1994-95 to 2000-01	4.1	8.1	6.6	7.6
The Noughties	3.7	6.4	4.5	6.0

Source: Sankaran, K., Indian Economy, Sage Publications, New Delhi.

In Tamil Nadu it shows the factor inputs are under-utilized because of sluggish growth in aggregate demand. Deceleration in growth of agricultural output tells upon the growth of industry because of downward trend in supply of inputs and demand for industrial goods. It emphasizes that capacity utilization is a necessary condition for accelerating the growth in industrial output and bridging the gap between the potential and actual industrial output. The industrial concerns should identify the gap in marker for their products and devise production strategy accordingly.

5.4. Rural Infrastructural Resources for Development of Tourism

Tourism industry, an engine of economic growth, is an emerging one. Tourism is a fountain of national wealth. Our economy is largely dependent upon tourism which creates employment opportunities, besides our largest source of foreign exchange. Considering the significance of tourism 27th September is being observed as the World Tourism Day every year. Tamil Nadu has the pride of having a large number of attractive tourist spots such as Ooty, Kodaikkanal, Courtalam, Pichavaram, Mudumalai, Thekkady, etc.

- India among the top 5 International destinations-Conde Nast Traveler's Readers' Award;
- India among the top 5 destinations according to Lonely Planet;
- Contribution of US\$4.8 million to the economy;
- Tourist arrivals crossed 3 million, creating immense direct and indirect employment;

- 55 villages selected for Rural Tourism-Gurukul concept introduced for the first time to popularize local art and craft;
- India promoted widely as a Medical and Cruise Tourism destination;
- Innovative scheme for sensitizing stakeholders 'Atithi Devo Bhavah' Guest is God:
- Special focus on Jammu and Kashmir, North-East states and Andaman and Nicobar Islands; and
- Development of Buddhist Circuit in Uttar Pradesh as a World class destination.

The state is to tap the Nilgiris Mountain Railway to boost the volume of tourist traffic. A Nilgirils Mountain Odyssey is to be promoted so that the railways will become paying propositions.

5.5. Rural Infrastructural Resources for Banking & Financial Institution

The States are to fall in line with the national policy and take proactive measures both on demand and supply sides to control the prices of commodities of mass consumption and operate the Public Distribution System effectively to provide social safety net for the poor. Banking development in Tamil Nadu is assessed with the help of following variables such as distribution of banking network, deposit mobilization, credit disbursements, and credit deposit ratio. Following bank nationalization in 1969 banks have been performing mass banking as against class banking. Financial intermediaries do two district functions - mop up savings available with the individuals and channel them into productive investment. To make economic growth gather momentum, financial intermediaries are to take deeper root in rural, urban and semi-urban areas to resource development activities in a balanced manner. In 1980 - 81, there were 2811 scheduled commercial banks in Tamil Nadu. The number rose to 4282 in 1990 - 91 and further 4858 in 2004 - 05. The corresponding figures for urban areas were 980, 1316 and 1883, for semi-urban areas 845, 1043 and 1262 and for rural areas 986, 1923 and 1713. At the national level, number of banks branches tolled 68288. Rural areas had 31933 branches, semi urban areas 15421branches and urban areas 20934 branches in 2004 - 05. All the above facts show that concentration of bank branches is urban - biased.

5.6. Rural Infrastructural Resources for Transport and Communications

Total vehicle population rose by leaps and bounds in Tamil Nadu as well as India. It rose from 0.19 lakh in 1950 - 51 to 46 lakh in 1999 - 2000. There is a close between urbanization and vehicle growth. The number of cars and three wheeler vehicles has led to tremendous growth as the cities expand. Out State is no exception to this trend. Two and three wheeler vehicles constituted 83.94 per cent of vehicle population in the State during 2003 - 04. They increased to 56.68 lakh during 2003-04 from the previous year level of 50.74 lakhs. The registered motor vehicles in the State rose by 5.43 lakhs from 62.09 lakhs in 2002 - 03 to 67.52 lakhs in 2003 - 04 growth being 3.22 per cent. Out of 67.52 lakh vehicles, commercial

vehicles constituted 4.72 lakh numbers and the remaining 62.80 lakh noncommercial vehicles comprising 93.01 per cent of the total. During 2003 - 04, the density of motor vehicles per sq. km was 52 and 10592 number of vehicles for per lakh population.

The Central Pollution Control Board (CPCB) is prevailing upon the vehicle owners to periodically check the vehicles for pollution emission and exhort them to use only unleaded petrol. Introduction of environment-friendly mode of transport is a right solution to air pollution. The Chennai Metropolitan Transport Corporation should ensure the road worthiness of all the vehicles frequently and withdraw the condemned and over aged vehicles off the road. With a view to reducing the incidence of air pollution, the proportion of alcohol blended with petrol should be 10 - 15 per cent. Otherwise, the health of human beings, ecology and environment will suffer in alarming proportions. Steps required for resolving urban transportation problems are road development and redesign, transit development and motor traffic restrictions.

5.7. Rural Infrastructural Resources for Rural Electrification

Driven by the government's desire to enable universal access to electricity, the Ministry of Power has chalked out a blue print 'Mission 2012' which sets out milestones to be crossed in the coming 5 years. This exercise entails additional electrification of 62,000 villages by 2007, 18,000 remote villages by 2012, and complete electrification of all households by 2012. The Rajiv Gandhi Grameen Vidhyutikaran Yojana (RGGVY) was launched in April 2005 to complete household electrification within next five years' time and modernizing the rural electricity infrastructure. The scheme also lays special emphasis on sustainability of rural supply through collection of the cost of electricity from the beneficiaries. To achieve this objective, it is proposed that franchises like NGOs, consumer-associations and so on will be deployed with appropriate involvement of panchayat raj institutions. The State Governments will be free to provide appropriate targeted subsidy to poor households. Reliance Energy Ltd has taken up the massive task of electrifying 7220 UP villages as a part of the RGGVY. The company completed 50 per cent of the task allotted to it by the Agrobased power discom Dakshinanchal Vidyut Vitran Nigam Ltd by May 2006. National Hydroelectric Power Corporation has also taken up rural electrification projects in West Bengal, Bihar, Jammu and Kashmir, Orissa and Chhattisgarh. It would implement rural electrification projects in 1100 villages spread over twenty-seven districts of these five states. US Agency for International Development (USAID), in alliance with General Electrical (GE), has identified several villages in India for promoting rural electrification, using renewable energy technologies like biogas. For the rural electrification programme, the GE Global Research Centre in Bangalore has developed an integrated hybrid technology model which combines various forms of renewable energy, and provides customized power solutions based on availability of local fuel resources.

5.8. Rural Infrastructural Resources Towards Rural Roads and Transport

The rationale for public investment in rural roads is that households can exploit agricultural and non-agricultural opportunities to employ labour and capital more efficiently. The results

of the empirical studies suggest that rural road investments reduce poverty significantly through higher agricultural production, higher wages, lower input and transportation costs, and higher output prices. Collateral advantages of rural roads lead to a higher rate of schooling for girls and boys. Thus, rural road investments are pro-poor, meaning the gains are proportionately higher for the poor than for the non-poor. The rural road connectivity component of Bharat Nirman is to be achieved through PMGSY which is an ongoing programme.

5.9. Rural Infrastructural Resources for Rural Telecommunication

Currently, the rural tele-density stands at a meagerly 2 per cent compared with urban tele-density of 31 per cent. The TRAI has proposed a subsidy of Rs.8,000 crore for creating necessary infrastructure which will raise the tele-density in rural areas from the current 1.9 per cent to 15 per cent by 2007. With this kind of subsidy support, it will be possible to install 20,000 base stations in rural areas to cover about 80 - 90 per cent of the villages. The government has amended the Indian Telegraph Act to include mobile services in rural areas under basic telephony. Cellular operators now will be able to access the USO (universal service obligation) fund to finance telecom infrastructure in rural areas. Besides, they will also get the government subsidy enjoyed by the basic telecom service providers in rural areas.

6. FUNDING FROM GOVERNMENT SOURCES, FOR THE MANAGEMENT OF RURAL INFRASTRUCTURAL RESOURCES

Around 70 per cent of the population of India lives in rural areas, and therefore, Indian planning has a history of intervening in and focusing on the problems of the rural sector. It was around the mid-1970s that the concept of basic minimum needs came into the policy frame, with an explicit acknowledgement of the worsening rural poverty situation and large scale unemployment (Binswanger and Feder 2003). During the Sixth Plan, issues relating to basic infrastructure were sought to be addressed in a rather more cohesive and direct manner than before under the Minimum Needs Programme. It is noted that the management of rural infrastructural resources through various level in participation of local people set the sustainable rural development.

The infrastructure investments in rural areas are mired in hidden and explicit subsidies and heavy losses. The approach to investment in rural infrastructure was traditionally that of complete state support as such investment was viewed as economically unattractive and also too complicated for the private sector to consider. Most of these schemes require 25 per cent contribution from states. Experience has shown that state governments are often slow in offering their share. In Kerala, the state government has taken a policy decision to transfer all small single village water supply schemes to gram panchayats. However, even with such a decision, the process has been slow and only a limited number of about 1000 such schemes have really been transferred. The state governments often give the availability of inadequate capacities of the local authorities to execute these programmes. There is a case for reform-

linked incentives and assistance from the Centre to the States. Enactment of the 73rd Amendment developing a framework of user charges, to create space for private finance could form the basis for setting up these criteria. Most poverty alleviation schemes of the government have asset creation and infrastructure creation components. The allocation of Rs.1, 86,960 crore has been sanctioned for rural infrastructure, under the Bharat Nirman programme which is the single largest allocation for any sector and is 54 per cent higher than the previous year.

Schemes directed at creation of infrastructure include the Million Wells Scheme (MWS) for surface water bodies, Indira Awas Yojana (LAY) for housing, Jawahar Gram Samridhi Yojana for school buildings, rural roads and other infrastructure and Swarna Jayanti Swarozgar Yojana (SGSY) to support micro-enterprises. The Employment Assurance Scheme (EAS), Food for Work programmes and Mahatma Gandhi National Rural Employment Guarantee Programme (MNREGP) provide employment to villagers through construction of minor local infrastructural resources such as small roads, school buildings, and pond digging.

7. NEED FOR MODERNISATION OF RURAL INFRASTRUCTURAL RESOURCES TOWARDS SUSTAINABLE RURAL DEVELOPMENT

Rural development mainly depends on the existing infrastructural resources for all the sectors for social, economic and cultural development of rural masses. India has a wide range of infrastructural resources devoted to national development, in the form of road and transport, electricity, postal and telecommunication, education, health and sanitation, drinking water facilities, etc,. These facilities are essential in all the ways of life of the rural people and all their activities of farming, marketing and every aspect of day to day life. The infrastructural resources in rural area are abundant in use and abused by majority of their users. Because they have been neglected and encroached by the users, the rural infrastructural resources are in disrepair and their services to the people are reduced. People are not serious about the development of rural infrastructural resources which resulted in instability in the sustainable use. Due to various factors influencing rural infrastructural resources for their inefficiency in functioning, there have been negative impacts on rural society such as reduction in agricultural production, rural marketing, inefficienct use of rural roads and transport, drinking water scarcity, poor health facilities, low quality oriented education, less employment opportunities and lack of people's participation. It has been observed that there is a direct relationship between increase in acreage of export crop cultivation and the standard of roads and distance from main commercial centers. There is enhanced entrepreneurial activity, sharp decline in freight and passenger charges and improved services as a result of investment in rural roads. While analysing the socio-economic impact of new roads on small and isolated village communities in Mexico, it was found that the roads create inflow and outflow generation of transportation, communication and modernization as well as migration, both into and out of the community.

8. A PROPOSED MODEL FOR MODERNISATION OF RURAL INFRASTRUCTURAL RESOURCES TOWARDS SUSTAINABLE RURAL DEVELOPMENT IN INDIA

India has a wide range of infrastructural resources that devoted to nation's development, in the form of road and transport, electricity, postal and telecommunication, education, health and sanitation, drinking water facilities, etc. The infrastructural resources in villages are basic for development and also the motivation factor for all development and welfare activities in villages.

Sustainable Rural Development is ensured through the modernization of rural infrastructural resources. It may be called

$$MoRIR + SMIR_2 + L_2 P_2 \longrightarrow SRD + Cs (RSID + REcD + REnD + RCID)$$

where,

MoRIR – Modernization of Rural Infrastructural Resources

SMIR, - Strategic Management of Infrastructure Resource in Rural Area

L₂ P₂ – Local Level People's Participation

SRD – Sustainable Rural Development

Cs - Changes in

- RSID Rural Societal Development
- **REcD** Rural Economic Development
- **REnD** Rural Environment Development
- RClD Rural Cultural Development

Hence, it is noted that provision of adequate and quality infrastructure in rural area is necessary for increasing productivity and efficiency of agriculture in the form of improving the credit absorbing capacity, enhancing the productivity of crops and livestock, generating employment, increasing farmers' income, etc. and in the process, it makes a direct attack on minimizing the incidence of rural poverty. Integration of Indian economy with the global economy has put forth enormous opportunities as well as challenges to agricultural sector to become resilient, cost effective and quality conscious in the international market. This challenge can be only with a well-conceived perspective plan on rural infrastructure development.

9. CONCLUSION AND POLICY IMPLICATIONS

Rural development mainly depends on the management of existing infrastructural resources through good governance of village level organizations for the promotion of all existing sectors towards social, economic, cultural and environmental development of rural masses.

India has a wide range of infrastructural resources devotes to national building process in the form of road and transport, electricity, postal and telecommunication, education, health and sanitation, drinking water facilities, etc. The infrastructural resources in villages are basic to the development and also the motivational factor for all development welfare activities in villages. Both central and state governments will take necessary steps to develop such rural infrastructural resources in order to provide all villages of our country with cent per cent infrastructural resources. According to the planning commission's draft Twelfth Five Year Plan highlights the progress towards inclusiveness. It quotes "inclusive growth should result in lower incidence of poverty, broad-based and significant improvement in health outcomes, universal access for children to school, increased access to higher education and improved standards of education, including skill development. Through the status analysis of rural infrastructural resources in India, it is concluded that the infrastructural resources in rural India is pivotal social, economic and environmental factor which determine the quality of rural livelihood, especially for a certain changes in socio-economic transformation of rural society on sustainable basis, through proper conservation of existing infrastructural resources in rural area and provision of basic resources like water, electricity, roads, sanitation and housing. It is suggested that the creation of national level platform for sustainable rural transformation in the major areas of rural infrastructural resources through local level people's participation is very much essential. Expansion of all infrastructural resources in villages is extremely important for the development of rural area in a sustainable manner. Further, the time will come to provide cent per cent of rural infrastructural resources through the instrument of both central and governments which will enable to promote sustainable rural development in the whole country.

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